COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 430

(By Senators Edgell, Green, Kirkendoll, Laird, McCabe, Snyder, Tucker, Unger, Yost and Stollings)

[Originating in the Committee on Government Organization; reported February 6, 2014.]

A BILL to amend and reenact §12-1-12b of the Code of West Virginia, 1931, as amended; to amend and reenact §12-2-2 of said code; and to amend and reenact §12-3-1 of said code, all relating to the State Treasurer's Office; changing Cash Management Improvement Act reports from quarterly to annually; establishing standards and reviews for receipting of moneys for all spending units except the Department of Revenue; assisting spending units in developing and improving their internal controls for receipting moneys; authorizing the Treasurer to review internal control procedures for receipting moneys and to make revisions or

suggestions; reviewing internal controls by auditors when auditing receipted moneys and ensuring copies of audits are submitted to the State Treasurer and Legislative Auditor; ensuring confidential information in internal control procedures is redacted before release; updating language that deposit information no longer needs to be manually forwarded since the Enterprise Resource System will automatically perform functions; adding the Board of Treasury Investments to the entities managing investments; clarifying when state checks are presumed stale and the process for dealing with stale checks; and requiring spending units to monitor checks issued on their behalf and to ensure stale checks with federal funds are properly reported.

Be it enacted by the Legislature of West Virginia:

That §12-1-12b of the Code of West Virginia, 1931, as amended, be amended and reenacted; that §12-2-2 of said code be amended and reenacted; and that §12-3-1 of said code be amended and reenacted, all to read as follows:

ARTICLE 1. STATE DEPOSITORIES.

§12-1-12b. Cash Management Improvement Act; administration; reports.

1	(a) The Cash Management Improvement Act of 1990,
2	Public Law 101-453, October 24, 1990, 31 U.S.C. Section
3	6501 et. seq. (CMIA) and regulations, as amended, (a)
4	"CMIA" means the Cash Management Improvement Act of
5	1990, Public Law 101-453, October 24, 1990, 31 U. S. C.
6	Section 6501 et. seq. and regulations, as amended.
7	(b) The CMIA establishes requirements and techniques,

8 including calculations, for the receipt and disbursement of
9 federal funds by states. The authorized official and
10 representative of the State of West Virginia for the CMIA is
11 the State Treasurer.

(b) (c) In administering the CMIA, the State Treasurer is
authorized to do all things reasonably necessary, including,
without limitation, entering into agreements with, negotiating
settlements with, refunding any interest due and satisfying
any liability to the United States Treasury in accordance with
the CMIA.

18 (c) (d) Periodically, the State Treasurer shall transfer to
 19 the Federal Cash Management Fund, which is hereby
 20 authorized and continued, earnings on the State General

Revenue Fund in an amount the <u>State</u> Treasurer estimates is
needed to make refunds in accordance with the CMIA. After
each annual settlement with the United States Treasury, the
State Treasurer shall transfer to the State General Revenue
Fund any moneys remaining in the Federal Cash
Management Interest Fund for the period just most recently
settled.

28 (d) (e) The State Treasurer shall also transfer periodically 29 to the Federal Cash Management-Administration Fund which is hereby authorized and continued, earnings on the State 30 31 General Revenue Fund in an amount the Treasurer 32 determines is needed to pay for the costs of administering the 33 CMIA. The State Treasurer may pay the costs he or she incurs in administering the CMIA from the Federal Cash 34 35 Management-Administration Fund.

36 (e) (f) All state spending units shall cooperate fully with
37 the State Treasurer in accumulating all the necessary data
38 elements to fully comply with the CMIA.

39 (f) (g) The State Treasurer shall send quarterly annual
40 reports on the activities involving the CMIA to the Governor,

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41 State Auditor, Secretary of Revenue and Joint Committee on
42 Government and Finance.

ARTICLE 2. PAYMENT AND DEPOSIT OF TAXES AND OTHER AMOUNTS DUE THE STATE OR ANY POLITICAL SUBDIVISION.

§12-2-2. Itemized record of moneys received for deposit; regulations governing deposits; credit to state fund; exceptions.

1 (a) All officials and employees of the state authorized by statute to accept moneys on behalf of the State of West 2 3 Virginia shall keep a daily itemized record of moneys 4 received for deposit in the State Treasury and shall deposit 5 within one business day with the State Treasurer all moneys 6 received or collected by them for or on behalf of the state for 7 any purpose whatsoever. The State Treasurer may grant an 8 exception to the one business day rule when circumstances 9 make compliance difficult or expensive. The State Treasurer may review the procedures and methods used by officials and 10 employees authorized to accept moneys due the state and 11 12 change the procedures and methods if he or she determines

13 it is in the best interest of the state: Provided. That the State 14 Treasurer may not review or amend the procedures by which 15 the Department of Revenue accepts moneys due the state. 16 (b)(1) With the exception of the Department of Revenue 17 and its spending units: (i) The State Treasurer shall establish standards for 18 19 internal controls for spending units receipting moneys, assist 20 spending units in developing and improving their internal 21 control procedures for receipting moneys and providing 22 training; 23 (ii) State spending units accepting moneys shall establish 24 and at least annually review internal control procedures for 25 receipting moneys that safeguard assets, minimize fraud, waste and abuse and comply with applicable laws, rules and 26 27 regulations; (iii) At the request of the State Treasurer, state spending 28 29 units shall submit internal control procedures and any 30 revisions to the internal control procedures for review to the State Treasurer, who may make revisions or suggestions to 31 the internal control procedures if he or she believes the 32

procedures do not provide reasonable protection for moneys 33 collected. A spending unit shall adopt any revisions made by 34 35 the State Treasurer; and 36 (iv) The State Treasurer may audit the receipting of money by a spending unit. A copy of any audit performed by 37 the State Treasurer shall be submitted to the Legislative 38 39 Auditor. When any audit of a spending unit involving 40 receipting moneys is conducted by an internal auditor or an 41 auditing firm, the audit shall include an evaluation of and 42 report on the adequacy of internal control procedures for 43 receipting moneys. The spending unit shall send a copy of the 44 audit to the State Treasurer and to the Legislative Auditor 45 within thirty days of receipt of the audit by the spending unit. 46 (2) Any confidential information in internal control procedures shall be redacted before release of the internal 47 48 control procedures in accordance with a request pursuant to 49 article one, chapter twenty-nine-b of this code.

50 (c) The State Treasurer shall propose rules for legislative
51 approval, in accordance with the provisions of article three,
52 chapter twenty-nine-a of this code governing the procedure

for deposits. The official or employee making deposits with
the State Treasurer shall prepare deposit lists in the manner
and upon report forms prescribed by the State Treasurer in
the state accounting system. The State Treasurer shall review
the deposits in the state accounting system. and forward the
information to the State Auditor and to the Secretary of
Revenue.

(b) (d) All moneys received by the state from 60 61 appropriations made by the Congress of the United States shall be recorded in special fund accounts, in the State 62 63 Treasury apart from the general revenues of the state, and 64 shall be expended in accordance with the provisions of article 65 eleven, chapter four of this code. All moneys, other than federal funds, defined in section two, article eleven, chapter 66 67 four of this code, shall be credited to the state fund and 68 treated by the State Auditor and State Treasurer as part of the general revenue of the state except the following funds which 69 70 shall be recorded in separate accounts:

(1) All funds excluded by the provisions of section six,article eleven, chapter four of this code;

(2) All funds derived from the sale of farm and dairy 73 products from farms operated by any spending unit of the 74 75 state: 76 (3) All endowment funds, bequests, donations, executive 77 emergency funds and death and disability funds; 78 (4) All fees and funds collected at state educational 79 institutions for student activities: 80 (5) All funds derived from collections from dormitories, 81 boardinghouses, cafeterias and road camps; 82 (6) All moneys received from counties by institutions for 83 the deaf and blind on account of clothing for indigent pupils; 84 (7) All insurance collected on account of losses by fire 85 and refunds: 86 (8) All funds derived from bookstores and sales of blank 87 paper and stationery, and collections by the chief inspector of 88 public offices; 89

(9) All moneys collected and belonging to the Capitol
Building Fund; State Road Fund; State Road Sinking Fund;
General School Fund; School Fund; state fund moneys
belonging to counties, districts and municipalities; state

93 interest and sinking funds; state compensation funds; the 94 fund maintained by the Public Service Commission for the 95 investigation and supervision of applications and all fees, 96 money, interest or funds arising from the sales of all permits 97 and licenses to hunt, trap, fish or otherwise hold or capture fish and wildlife resources and money reimbursed and 98 99 granted by the federal government for fish and wildlife 100 conservation; and

101 (10) All moneys collected or received under any act of
102 the Legislature providing that funds collected or received
103 under the act shall be used for specific purposes.

104 (c) (e) All moneys, except as provided in subdivisions (1) 105 through (9), inclusive, subsection (b) of this section, shall be paid into the State Treasury in the same manner as collections 106 107 not excepted and recorded in separate accounts for receipt and expenditure for the purposes for which the moneys are 108 109 authorized to be collected by law: Provided, That amounts 110 collected pursuant to subdivisions (1) through (10), subsection 111 (b) of this section, which are found, from time to time, to exceed 112 funds needed for the purposes set forth in general law may be

113 transferred to other accounts or funds and redesignated for other purposes by appropriation of the Legislature. The gross amount 114 115 collected in all cases shall be paid into the State Treasury. 116 Commissions, costs and expenses, including, without limitation, 117 amounts charged for use of bank, charge, credit or debit cards, 118 incurred in the collection process shall be paid from the gross 119 amount collected in the same manner as other payments are 120 made from the State Treasury.

121 (d) (f) The State Treasurer may establish an imprest fund 122 or funds in the office of any state spending unit upon receipt 123 of a proper application. To implement this authority, the State 124 Treasurer shall propose rules for legislative approval in 125 accordance with the provisions of article three, chapter twenty-nine-a of this code. The State Treasurer or his or her 126 designee shall annually audit all imprest funds and prepare a 127 128 list of the funds showing the location and amount as of the 129 end of fiscal year end, retaining the list as a permanent record 130 of the State Treasurer until the Legislative Auditor has 131 completed an audit of the imprest funds of all agencies and 132 institutions involved.

(e) (g) The State Treasurer may develop and implement 133 a centralized receipts processing center. The State Treasurer 134 135 may request the transfer of equipment and personnel from appropriate state agencies to the centralized receipts 136 137 processing center in order to implement the provisions of this section: Provided, That the Governor or appropriate 138 139 constitutional officer has authority to authorize the transfer 140 of equipment or personnel to the centralized receipts 141 processing center from the respective agency.

ARTICLE 3. APPROPRIATIONS, EXPENDITURES AND DEDUCTIONS.

§12-3-1. Manner of payment from treasury; form of checks.

1 (a) Every person claiming to receive money from the treasury of the state shall apply to the State Auditor for a 2 3 warrant for the same. The State Auditor shall thereupon then 4 examine the claim, and the vouchers, certificates and 5 evidence, if any, offered in support thereof of it, and for so 6 much thereof of it as he or she finds to be justly due from the state, if payment thereof of the claim is authorized by law, 7 8 and if there is an appropriation not exhausted or expired out

9 of which it is properly payable, the State Auditor shall issue his or her warrant on the treasurer, specifying to whom and 10 11 on what account the money mentioned therein is to be paid, 12 and to what appropriation it is to be charged. The State 13 Auditor shall present to the State Treasurer daily reports on 14 the number of warrants issued, the amounts of the warrants 15 and the dates on the warrants for the purpose of effectuating 16 the investment policies of the State Treasurer and the 17 Investment Management Board West Virginia Investment 18 Management Board and the West Virginia Board of Treasury 19 Investments. On the presentation of the warrant to the State 20 Treasurer, the treasurer he or she shall ascertain whether 21 there are sufficient funds in the treasury to pay that warrant, and if he or she finds it to be so, he or she shall in that case, 22 23 but not otherwise, endorse his or her check upon the warrant, 24 directed to some depository, which check shall be payable to the order of the person who is to receive the money therein 25 26 specified.

(b) If a check is not presented for payment within sixmonths after it is drawn, it is the duty of the <u>State</u> Treasurer

29 to credit it to the depository on which it was drawn, to credit 30 the Treasurer's Stale Check Fund, which is hereby created in 31 the State Treasury, and immediately notify the State Auditor 32 to make corresponding entries on the State Auditor's books. If the State Treasurer determines any funds deposited in the 33 34 stale check account are federal funds, the State Treasurer 35 shall notify the spending unit authorizing the payment. 36 Within six months following issuance of the notice, the spending unit shall inform the State Treasurer of the amount 37 of federal funds included in the check, the account from 38 39 which the federal funds were disbursed, and the current fiscal 40 year account to which the federal funds are to be transferred. 41 After receiving the information, the State Treasurer shall transfer the amount of federal funds specified as a 42 reimbursement to the current fiscal year account specified to 43 receive federal funds by the spending unit. For a period of up 44 45 to six months, the State Treasurer shall endeavor to pay the 46 money in the stale check account to the payee. The State Treasurer shall credit the money that has been in the stale 47 check account for six months, or for a shorter period as 48

determined by the <u>State</u> Treasurer, to the unclaimed property
fund pursuant to the provisions of article eight, chapter
thirty-six of this code, and shall immediately notify the <u>State</u>
Auditor to make corresponding entries on the Auditor's <u>his</u>
or her books.

(c) (1) No state depository may pay a state check unless 54 55 it is presented within six months after it is drawn and every 56 check shall bear upon its face the words "Void, unless 57 presented for payment within six months." If a state check is 58 not presented for payment within six months after it is drawn, 59 the state check is presumed to be a stale check and shall be 60 reported as unclaimed property in accordance with article 61 eight, chapter thirty-six of this code.

(2) All state spending units shall regularly monitor checks
issued on their behalf in accordance with procedures
established by the State Treasurer. Factors to be reviewed
and reported to the State Treasurer include, but are not
limited to, whether any outstanding check contains federal
funds, whether good-faith efforts have been made to locate
the payees and whether the outstanding check still constitutes

69	a valid obligation owed to the payee. If an outstanding state
70	check contains any federal funds, the state spending unit shall
71	advise the State Treasurer of the amount of federal funds
72	included in the check, the account from which the federal
73	funds were disbursed and the current fiscal year account to
74	which the federal funds are to be transferred. If the check
75	remains outstanding and becomes a stale check, the State
76	Treasurer shall credit the amount of the check to the state
77	depository on which the check was issued, notify the State
78	Auditor to make corresponding entries on his or her books
79	and transfer the amount of federal funds reported as a
80	reimbursement to the current fiscal year account specified to
81	receive the federal funds by the spending unit. The State
82	Treasurer shall transfer any funds from stale checks that are
83	not federal funds into the Unclaimed Property Fund.
84	(d) Any information or records maintained by the <u>State</u>
85	Treasurer concerning any check not presented for payment
86	within six months of the date of issuance is confidential and
87	exempt from disclosure under the provisions of article one,
88	chapter twenty-nine-b of this code, and is disclosable only to

the state spending unit authorizing the check, or to the payee,
his or her personal representative, next of kin or attorney at
law.

92 (e) All claims required by law to be allowed by any court, 93 and payable out of the State Treasury, shall have the seal of the court allowing or authorizing the payment of the claim 94 95 affixed by the clerk of the court to his or her certificate of its 96 allowance. No claim may be audited and paid by the State 97 Auditor unless the seal of the court is thereto attached as 98 aforesaid. No tax or fee may be charged by the clerk for 99 affixing his or her seal to the certificate, referred to in this 100 section. The State Treasurer shall propose rules in accordance 101 with the provisions of article three, chapter twenty-nine-a of this code governing the procedure for such payments from 102 the State Treasury. 103